Treating Poverty As A Medical Problem

Quality Improvement & Patient Safety Conference

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Slides adapted from Dr. Gary Bloch and the MainPro C Workshop Treating Poverty

Contributions





St. Michael's
Inspired Care. Inspiring Science.



Presenter Disclosures

None

Workshop Goals

- To explore the relationship between income and health
- To establish tools for treating poverty in a primary care setting

Objectives

By the end of the workshop, participants will have:

- 1. Explored the evidence for poverty as an important risk factor for disease
- 2. Learned a simple, 3-step approach to intervening in individual patients' poverty
- 3. Practiced using online tools to navigate the income support system in clinical practice

The Case Of Harriett

Harriett is a 58 yo woman who immigrated to Canada from Jamaica in her 20s. She worked in construction until 15 years ago when a back injury put her out of work. Harriett has an extensive medical history, including diabetes, hypertension, depression, and a prior heart attack.

Your team has done its best to optimize treatment for her physical and mental health conditions, however you do not feel that Harriett's health has really improved.

You decide to develop a more complete picture of the factors than may be impacting Harriett's health by taking a comprehensive social history.

What else do you want to know?

What Is Poverty?

"Poverty Lines" for a Family of Four

Low Income Cut Off (LICO)	\$30,945
Market Basket Measure (MBM)	\$31,939

Is there a health poverty line?

Poverty in Canada

- 1 in 7 children live in poverty in Canada¹
- 12% of Ontarians live in poverty²
- As of 2012, there were over 156,000
 Ontario households waiting for affordable, rent-geared-to-income housing³
- The number of Canadians assisted by food banks increased by 39% between 2002 and 20124



Campaign 2000 Report (2012)

¹ Innocenti Report Card 10. UNICEF Innocenti Research Centre. Florence, Italy: 2012.

² CANISM Table 202-0802. Statistics Canada. Ottawa, Ontario: 2013.

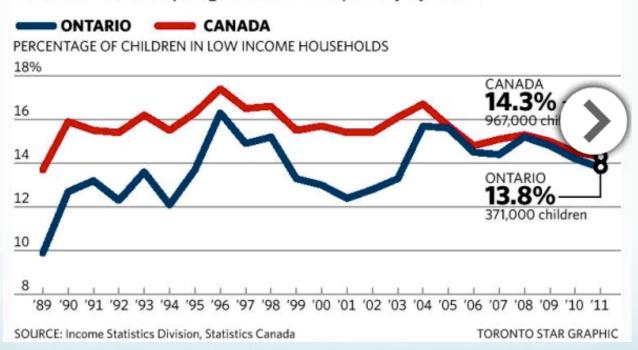
³ Ontario Non-Profit Waiting List Survey 2012. Ontario Non-Profit Housing Association, 2012.

⁴ Hunger Count 2012. Food Banks Canada. Toronto, Ontario: 2012.

Poverty in Canada

Child poverty in Canada and Ontario since 1989

The percentage of children living in low-income families is lower in Ontario than in the rest of Canada, but continues to be higher than in 1989 when Ottawa pledged to end child poverty by 2000.



Income Inequality

- Income inequality is growing in Canada
- The average CEO took home 250 times the income of the average Canadian in 2011¹



How much does an individual on social assistance receive through Ontario Works monthly?

A. \$626

B. \$714

C. \$832

D. \$1048

What does that mean for a daily budget?

- OW recipients report having less than \$1 per day to spend on food
- ODSP recipients report having less than \$4 per day to spend on food





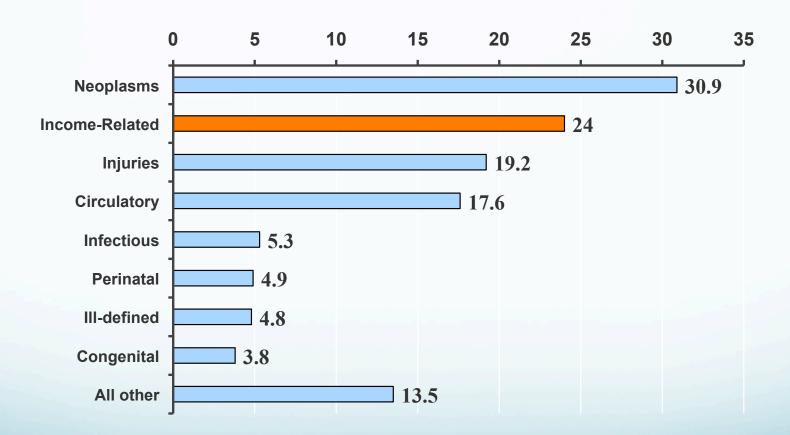
- Poverty increases the prevalence and mortality of many diseases¹
 - Cardiovascular disease
 - Diabetes
 - Cancer
 - Depression
 - Chronic Obstructive Pulmonary Disease

Childhood Poverty

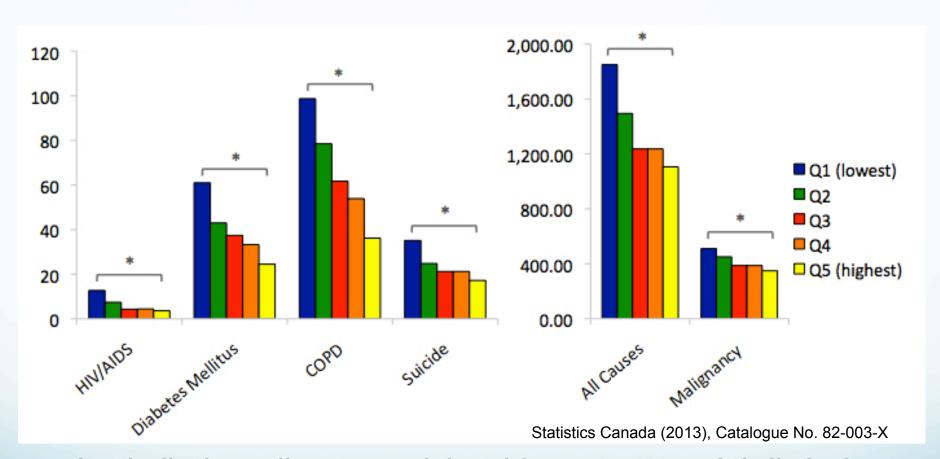
- Infants living in poverty have a 60% higher mortality rate before the age of 1-year¹
- Children from low-income families are at higher risk of low birth weight, learning difficulties, mental health problems, micronutrient deficiencies, asthma, injuries, and hospitalization
- Early childhood exposure to poverty leads to adult chronic disease through epigenetic changes, stress deregulation, altered brain development

¹ Gupta et al. Pediatr Child Health 2007; 12(8): 666-72.

Poverty accounts for 24% of person years of life lost in Canada



¹ Wilkins, R, et al. Trends in mortality by neighbourhood income in urban Canada from 1971 to 1996. *Statistics Canada* 2002:13; 10 (supp). Adapted from Dennis Raphael.



Age-Standardized Mortality Rates For Selected Causes By Income Quintile Q1-Q5 Male cohort, age > 25. Significant interquintile rate differences (Q1-Q5) indicated by *

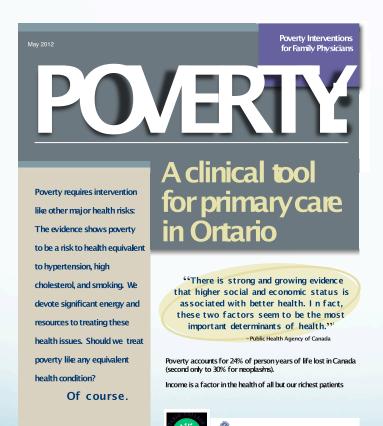
So ... is there a health poverty line?

¹ Dorman, K et al. Ontario Medical Review. October 2013: 15-19.

"There is strong and growing evidence that higher social and economic status is associated with better health. In fact, these two factors seem to be the most important determinants of health."

Public Health Agency of Canada, 2004

Three Steps To Addressing Poverty in Primary Care



- 1. Screen
- 2. Adjust Risk
- 3. Intervene

STEP 1: Screen

Three ways to address poverty in primary care: 123

1. SCREEN

Poverty is not always apparent... we can't make assumptions

Poverty is everywhere ... In Ontario 20% of families live in Poverty.³

Poverty affects health on a gradient: There is no health poverty line. Income negatively affects the health of all but the highest income patients.

Screen everyone!!!

"Do you ever have difficulty making ends meet at the end of the month?"

(Sensitivity 98%, Specificity 64% for living below the poverty line)⁵

2. ADJUST RISK

Factor poverty into clinical decision-making like other risk factors. Consider the evidence:

Cardiovascular disease:

- Prevalence: 17% higher rate of circulatory conditions among lowest income quintile than Canadian average.⁶
- Mortality: If everyone had the premature mortality rates of the highest income quintile there would be 21% fewer premature deaths per year due to CVD.⁷

Diabetes:

- Prevalence: Lowest income quintile more than double highest income (10% vs. 5% in men. 8% vs. 3% in women).8
- Mortality: Women 70% higher (17 vs. 10/105); men 58% higher (27 vs. 17/105).9

Mental Illness

- Prevalence: Consistent relationship between low SES and mental illness, e.g. depression 58% higher below the poverty line than the Canadian average. 10,11
- Suicide: Attempt rate of people on social assistance is
 18 times higher than higher income individuals. 12

Cancer:

- Prevalence: Higher for lung, oral (OR 2.41), cervical (RR 2.08).13,14,15
- Mortality: Lower 5-year survival rates for most cancers 16
- Screening: Low income women are less likely to access mammograms or Pags, 17

Other chronic conditions:

- Prevalence: Higher for hypertension, arthritis, COPD, asthma. higher risk of having multiple chronic conditions. 18,19
- Mortality: Increased for COPD.²⁰

Infants:

- Infant mortality: 60% higher in lowest income quintile neighbourhoods²¹
- Low birth weight: If all babies in Toronto were born with the low birth weight rate of the highest income quintile there would be 1,300 or 20% fewer singleton LBW babies born per year.²²

Highest risk groups: Women, First Nations, people of colour, LGBT.

Growing up in Poverty:

We must intervene to improve income early.

Growing up in poverty has been associated with increased adult morbidity and mortality resulting from: stomach, liver, and lung cancer, diabetes; cardiovascular disease; stroke; respiratory diseases nervous system conditions; diseases of the digestive system; alcoholic cirrhosis; unintentional injuries; and homicide.^{23,24}

Some examples of how the evidence might change your practice:

- If an otherwise healthy 35 year old comes to your office, without risk factors for diabetes other than living in poverty, you consider ordering a screening test for diabetes.
- If an otherwise low risk patient who lives in poverty presents with chest pain, this elevates your pre-test probability of a cardiac source and helps determine how aggressive you are in ordering investigations.

Screen everyone!

Poverty is often hidden, but affects 1 in 9 individuals in Ontario.

ASK: "Do you ever have difficulty making ends meet at the end of the month?"

Sensitivity 98%, Specificity 60% for those living below poverty line

STEP 2: Adjust The Risk

Three ways to address poverty in primary care: 123



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If a patient smokes, does that change your screening and diagnostic decision-making?

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Should poverty similarly affect clinical decision-making?

STEP 2: Adjust The Risk

Case

A 41-year-old woman who is a non-smoker, with no past medical history or family history of disease, presents with occasional chest pain on exertion, which is variably reproducible on chest palpation.

- Should she have a stress test?
- What if she were a smoker or had high cholesterol?
- What if she has no traditional risk factors but has lived on social assistance for 10 years?

STEP 3: Income Interventions

3. INTERVENE

7 simple questions to help patients living in poverty

FOR EVERYBODY:

Have you filled out and mailed in your tax forms?

- Tax returns are essential to access many income security benefits e.g. GST / HST credits, Child Benefits, working income tax benefits, and property tax credits.
- Even people without official residency status can file returns.
- Drug Coverage: Extended Health Benefits or Trillium for those without a Ontario Drug Benefits.

For seniors living in poverty: Do you receive Old Age Security and Guaranteed Income Supplement?

 Most people over age 65 who live in poverty should receive at least \$1400/month in income through OAS, GIS and grants from filing a tax return.

For families with children:

Do you receive the Child Benefit on the 20th of every month?

 This can get some low income single parents over \$8000 more per year, and can lead to a number of other income supports.

For people with disabilities: Do you receive payments for Disability?

- Eight major disability programs: ODSP, CPP Disability, EI, Disability
 Tax Credit (DTC), Veterans benefits, WSIB, Employers' long term
 protection, Registered Disability Savings Plan (RDSP).
- The DTC requires a health provider to copmlete the application form. It provides up to \$1100 per year in tax savings (plus retroactive payments), and is required to receive other benefits including the RDSP.
- RDSP: Up to 300% matching funds. Or disability bonds
 up to \$20 000 for those without resources to save money.

For First Nations:

Are you Status Indian?

 First Nations with the Status designation may qualify for Non-Insured Health Benefits through the federal government.
 These pay for drugs and other extended health benefits not covered by provincial plans

For social assistance recipients:

Have you applied for extra income supplements?

- Mandatory Special Necessities Benefits (MDs bill K054 for \$25):
 Medical supplies and health-related transportation (includes e.g. AA, psychotherapy).
- Limitation to Participation (MDs bill K053 for \$15): Disability can exclude a recipient from mandatory job search and training programs.
- Special Diet Allowance (MDs bill K055 for \$20): some health conditions will qualify a recipient for extra income.
- Other benefits available: Employment supports, Drug & Dental, Vision, Hearing, ADP Co-payment, Community Start Up & Maintenance, Women in Transition/Interval Houses, Advanced age allowance, Community Participation (\$ 100 per month extra for volunteering). "Discretionary Benefits"

Applications and benefits available through a patient's OW/ODSP worker

If you might qualify, have you applied for ODSP?

- ODSP application (MDs bill K050 for \$100): provide as much information as possible, including about the impact of a person's disability on their lives.
- Include all collateral, expedite necessary referrals, and write a detailed narrative on the last page. Consider obtaining a detailed functional assessment, and having an allied health provider assist with filling in details.
- If denied, refer to nearest legal clinic acceptance rates on appea are very high.

www.cleo.on.ca/english/pub/onpub/PDF/socialAsst/ ods-prof.pdf for a good ODSP tip sheet for health professionals.

Remember:

Health providers are not the gatekeepers for income security programs. Our job is to provide complete and detailed information that accurately portrays our patients health status and issolitus.

- With individual patients
- Within our communities

For references, please visit www.ocfp.on.ca/cme/povertytool

STEP 3: Income Interventions

Easy Questions, Big Impact

1. For Everyone

Have you filled out and mailed your income tax forms?

2. For Low Income Seniors

Do you receive Old Age Security and Guaranteed Income Supplement?

3. For Families With Children

Do you receive the Child Benefit on the 20th of every month?

4. For People With Disabilities

Do you receive Disability Benefits? Have you applied for ODSP?

5. For Aboriginal People

Are you registered as a "Status Indian" / "Registered Indian"?

6. For people on OW/ODSP

Have you applied for extra income supplements?

Filling Out A Tax Return... Simple Intervention, Big Impact

Example: Single mother, two young children, annual income \$14 (000 , monthly rent \$800
Canadian Child Tax Benefit Basic Amount + National Child Benefit Supplement + Ontario Child Ben	\$ 9,470 nefit
Harmonized Sales Tax Credit	\$ 808
Working Income Tax Benefit	\$ 1,813
Ontario Trillium Benefit Ontario Sales Tax Credit + Ontario Energy and Property Tax Credit	\$ 1,305
Ontario Children's Activity Tax Credit	\$ 107
Total 2013 Tax Credits	\$13,503

Ontario Refundable Tax Credit Calculator: http://www.fin.gov.on.ca/en/taxcredits/CalculatorQuestions.asp CRA Child and Family Benefits Calculator: http://www.cra-arc.gc.ca/bnfts/clcltr/menu-eng.html

Know Where To Refer

Income Referral Resources

Patient-oriented, easy to use government websites:

Service Canada: www.servicecanada.gc.ca: Catch-all site for federal programs, including for Newcomers, Seniors (OAS, GIS), First Nations, Veterans, Employment (e.g. SIN), El, GST Credit, Canada Child Tax Benefit.
- oraanized by opoulation group. life events, and subject.

Canada Benefits: www.canadabenefits.gc.ca: Provides a full listing of income and other supports organized by personal status (e.g., "parent," "Aboriginal") or life situation (e.g., "unemployment," "health resources"), and province with links to the relevant program websites, and to application forms. (A good website for health providers to explore,)

Service Ontario: www.ontario.ca/en/services_for_residents: Access to provincially run information and online services, e.g. for EI, CPP, birth certificates.

Ontario Ministry of Community and Social Services social assistance:

www.mcss.gov.on.ca/en/mcss/programs/social: Overview of Ontario Works and ODSP — application process, details about all benefits and supports available and eligibility requirements.

Local Employment and Social Services:

e.g. www.toronto.ca/socialservices for Toronto: links to employment assistance services, benefits available to Ontario Works recipients, housing supports. Direct online application for Ontario Works.

One-on-one services:

Free Community Income Tax Clinics: diverse locations.
Call or browse www.211ontario.ca or local 2-1-1 service:
Call CRA to set up an appointment: 1-800-959-8281;
www.cra-arc.or.ca/tx/days/s/vlnt/clncs/on-eng.html

Local organizations with support and social workers: Call or browse www.211ontario.ca or local 2-1-1 service: Allows searches for specific advocacy organizations, based on topic and location.

Legal Clinics: www.legalaid.on.ca or 1-800-668-8258 to find the closest Legal Aid Clinic or for a guide to Legal Aid supports by specific need.

Local Direct Income Advocacy Organizations: e.g.: www.ocap.ca Advocacy with social assistance or subsidized housing.

St. Christopher House: www.stchrishouse.org. 416-848-7980: Gold standard for financial advice ... Excellent for complicated income support situations.

Disease-specific individual financial advice:

Wellspring, www.wellspring.ca, for individuals with cancer.
Persons with AIDS Foundation, www.pwatoronto.org, for individuals with HIV

Advocacy-Oriented Organizations:

Community Legal Education Ontario (CLEO): www.cleo.on.ca: Excellent plain language materials on legal and social issues. Available inmultiple languages.

CLEONet: www.cleonet.ca: Well-organized, comprehensive clearinghouse for educational materials on legal and social issues, gathered from organizations across Ontario.

Income Security Advocacy Centre (ISAC):

www.incomesecurity.org: Frequently updated information sheets and backgrounders on issues regarding income security, including rapidly produced guides to changes in major income supports.

ARCH Disability Law Centre: www.archdisabilitylaw.ca: legal clinic advocating for the rights of disabled people. Excellent links.

Advocacy Centre for the elderly (ACE):

www.advocacycentreelderly.org: legal clinic advocating for the rights of seniors. Good links and basic information.

Aboriginal Legal Services of Toronto (ISAC)

www.aboriginallegal.ca: legal clinic advocating for the rights of aboriginal people. Good links to support and information organizations.

A handout is available for your patients, with these references and more. This can be ordered through the Ontario College of Family Physicians.

Developed by Dr. Gary Bloch MD CCFP, with support from:

St. Michael's

Inspired Care. Inspiring Science.



St. Michael's Hospital Family Medicine Associates Broden Giambrone MHSc,

For more information and references visit: www.ocfp.on.ca/cme/povertytool

- Work in a team or network with services in the community
 - Social workers
 - Health promoters
 - Medical-legal partnerships
 - Community Agencies
 - Volunteer Tax Clinics
- Know online resources
 - 211 Ontario
 - Online Tax Credit Calculators
 - Canada Benefits
- Clinical Tool or Patient Brochure

Back To Harriett

In order to help Harriett you realize you must look into whether she might qualify for more money through the income security system. You realize however, that you have no idea how to help her navigate this system.

Look it up! Groups of 3-4

What benefits or credits might Harriett be eligible for?

Harriett

- 58 yo, divorced, 1 adult daughter, rents apartment for \$500/month
- \$626/month through Ontario Works, stopped work due to back injury
- Hypertension, diabetes, previous heart attack, depression

Canada Benefits: Benefits Finder http://www.canadabenefits.gc.ca/

Ontario Taxes and Benefit: Tax Credit Calculator, For People, By Topic http://www.ontario.ca/taxes-and-benefits/taxes-and-benefits

Canada Revenue Agency: Child and Family Benefits Calculators http://www.cra-arc.gc.ca/benefits-calculator/

Case Review

Harriett May Qualify For:

- ODSP \$ 1086 per month
- Special Diet Allowance \$180 per month
- Transportation Allowance \$105 Metropass per month
- Ontario Trillium Benefit \$56 per month

Total = \$1427 per month

Other

- Disability Tax Credit \$7546 Through her daughter
- Registered Disability Savings Plan If able to contribute
- WSIB For workplace injury

^{*} Benefits for July 2013 - June 2014

Income Supports

Adults 18-65 yo	Asset-TestedTax-BasedContribution-Based
Children	Tax-BasedDisability-RelatedEducation Support
Seniors > 65 yo	UniversalLow IncomeContribution-Based
People With Disabilities	Asset-TestedTax-BasedContribution-BasedEmployer-BasedMilitary / RCMP
AII	-Tax Free Savings Account -Registered Retirement Savings Plan

Forms Requiring Health Care Provider Input Ontario Disability Support Program

Н	ealth Sta	atus Repor	t:						
1.		provide factual of	bjective inform	ation for					
Las	t Name				First Name				
Hei	ght Weight	How long have you	known this patient?	Indicate			nar by checking the m	ost appropriate box. Greater than 20	
	condition(s have been r OTE:	plete the chart be of the patient, a esolved or are no For each cond This section n	nd the impair ot current or n lition listed l	nent(s) re ot ongoi below, '	esulting fror ng within th you must	n those condi e last year. complete al	tions. Do not lis	t conditions that	
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_	Lung Cancer				Shortness	of breath			
			(ex	amj	ple			
1.								_	
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285	9 (2009/03)						Page 3 of 14	7730-2859	

- Eligibility
 - 18 years or older, financial need
 - Substantial physical or mental disability that is
 - Expected to last at least 1 year
 - Makes it hard for you to care for yourself, take part in community life or work
- Health care providers must complete 2 parts
 - Health Status Report
 - Activities of Daily Living Index
- Provider can bill OHIP for this

Forms Requiring Health Care Provider Input Special Diet Form

Ontario	Ministry of Community and Social Services Ontario Disability Support Program Ontario Works	Ap		on for Diet Allowance acy/Breast-feeding	
Local ODSP/OW Office Stamp		Nutritional Allowance OHIP Fee Code K055 (\$20.00)			
		Date	e Application	Issued to Applicant	
	mpleted by Ontario Works or	Ontario Disabilit	y Support	Program local office staff	
Applicant Information ast Name		t Name		Initial	
Nate of birth	Member ID	Relationship		_	
<u>ı lilii</u>		self	spouse	dependent child or dependent adult	
community, may only confor breast-feeding is contro nstructions: . Complete Section III if a Pregnancy/Breast-fe	ife or a Traditional Aboriginal Midwife, t firm that a special diet is required for the indicated and for the Pregnancy/Great the applicant requires a special diet as eding Nutritional Allowance.	ne medical conditions st-feeding Nutritional	Inadequate I Allowance, J	actation to sustain breast-feeding	
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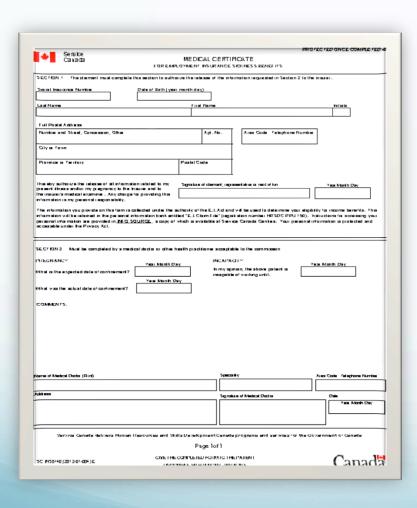
- MD, NP, Dietician, Midwife
- Patients receive additional income for qualifying medical conditions
- Renewed every 6-12 months
- Pregnancy/Breastfeeding allowance on separate form

Forms Requiring Health Care Provider Input Mandatory Special Necessities Benefit

Ontario	and Social Se		tario Disability oport Program		atory Speci fit Request	ai Nec	essitie
					1	nitials	
						OHIP fee cor	fo.
						K054	20
The Ontario Disability Support	Program (ODSP)	newida fund	ing for modical trans	partation dishetic e			describes
Medical Transportation psychologists (for addiction rel to treatment provided by a me groups such as Alcoholics And treatment has been prescribed or psychologist. Please indicate the number of chemotherapy, dialysis). Pleas	n - This section can dated travel only). If y dical professional de onymous or Narcotic d by a physician, pay If appointments require	only be complet you are authorizi ssignated under s Anonymous; (o schiatrist or psyci red to attend eac	ed by Ontario licens ng travel under this the Regulated Heal c) travel to mental h hologist and the pro th location (e.g. you	ed physicians, Regis benefit, please note th Professions Act (R salth therapy and me gram is provided uno	stered Nurses in the E that the benefit is on! HPA); (b) travel to al- intal health counsellinder the supervision of	extended Cla y available fo cohol and dn g programs a physician,	iss and or: (a) travel ug recovery if the psychiatrisi
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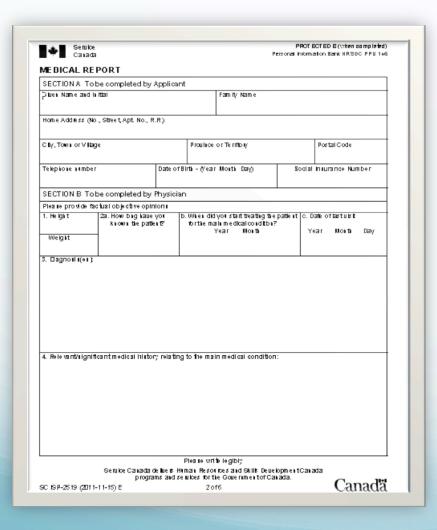
- MD, NP, RN, Psychologist
- Diabetic supplies
- Surgical supplies, dressings
- Transportation for medical treatment, if the cost exceeds \$15 per month

Forms Requiring Health Care Provider Input El Sick Benefits



- Eligibility
 - Paid El premiums
 - Meet medical criteria
 - 40% earnings reduction
 - 600 work hrs in previous 52 wks
- MD indicates expected duration off work on form
- Max pay period is 15 weeks

Forms Requiring Health Care Provider Input CPP-Disability



- Eligibility
 - Worked for the minimum # of years and made the minimum CPP contribution
 - Disability is severe & prolonged
- Two Part Application
 - Patient Form
 - Physician Form
- Higher threshold for disability than for ODSP

Forms Requiring Health Care Provider Input Disability Tax Credits

- Non-refundable tax credit used to reduce income tax payable on tax return
- May be transferred to a "supporting relative"
- 2012 DTC = \$7,546.00
- Stringent definition of disability focused on ADLs and sensory function
- Allows individuals to qualify for other tax benefits
 - Registered Disability Savings Plan
 - Canada Disability Savings Grant
 - Canada Disability Savings Bond

Forms Requiring Health Care Provider Input Disability Tax Credits

thestar.com (

News / GTA

Company using unqualified doctors to cash in on tax relief

A joint Toronto Star/CBC investigation reveals a Toronto company filing dubious tax credit claims.



Caution your patients!

DALE BRAZAO

National Benefit Authority President Akiva Medjuck.

By: David Bruser and Chloé Fedio Staff Reporters, Published on Wed Feb 09 2011

Another Case

A 27 year-old mother and her 7 year-old daughter live in Ontario. The mother works part time and earns a net income of \$22,000 per year. She pays \$800 per month in rent. Her daughter has been having difficulty in school and a few supports have been put in place.

The mother becomes tearful in your clinic due to her financial and parenting stress.

Look it up! Groups of 3-4

What benefits or credits might this family be eligible for?

Mother and Daughter

- 27 yo mother, 7 yo daughter, diagnosed with Asperger's syndrome
- Rent apartment for \$800 per month
- Mother earns \$22,000 per year working part time

Canada Benefits: Benefits Finder http://www.canadabenefits.gc.ca/

Ontario Taxes and Benefit: Tax Credit Calculator, For People, By Topic http://www.ontario.ca/taxes-and-benefits/taxes-and-benefits

Canada Revenue Agency: Child and Family Benefits Calculators http://www.cra-arc.gc.ca/benefits-calculator/

Case Review

This Family Might Qualify For:

- Canadian Child Tax Benefit \$ 610.82 per month
- GST/HST Credit \$167.25 quarterly
- Ontario Trillium Benefit \$84.66 per month

Total = \$9014.76 annually

* Benefits for July 2013 - June 2014

Questions? Comments? Ideas?

Review of Objectives

By the end of the workshop, participants will have:

- 1. Explored the evidence for poverty as an important risk factor for disease
- 2. Learned a simple, 3-step approach to intervening in individual patients' poverty
- 3. Practiced using online tools to navigate the income support system in clinical practice